





# **New Manager Training Bootcamp**

# Other Laws Applicable to Conservation Districts

Office of Water Resources Planning
Conservation District Support Section
June 18-20, 2019

Tom Wolf, Governor

Patrick McDonnell, Secretary

# Other Applicable Laws

- Pennsylvania Public Official and Employee Ethics Act
- Right to Know
- Sunshine Act



#### **Ethics Act**

- Who does the Ethics Act apply to?
- What is a Public Employee?
- What is a public Official?
- How does this apply to Conservation Districts?



# **Ethics Act Requirements**

- Complete "Statement of Financial Interests"
  - Online or hard copy
- Ensure your Board Members and Staff Complete the form
- Retain at the Conservation District Office for 5 years
- The "Statement of Financial Interest" is a public record and open to RTK



#### Conflict of Interest

— Use of the authority of one's office, employment, or confidential information received through official duties for the substantial private pecuniary benefit of himself, a member of his immediate family, spouse or a business of which he, a member of his immediate family or his spouse is associated.



- Seeking Improper Influence
  - You cannot accept anything of monetary value with the understanding that any official action or judgement you make would be influenced.

- Accepting Improper Influence
  - You may not solicit or accept anything of monetary value based on an understanding that they would be influenced in the discharge of their public duties.

#### Contracts

You shall not enter into any contract valued at \$500 or more with the governmental body which you are associated, or any subcontract valued at \$500 or more with a party that has contracted with the official or employee's governmental body unless the contract was awarded publicly with full public notice and disclosure.



# Voting Conflicts

— Any Public Official who is in the discharge of his duties would be required to vote on a matter that would result in a conflict of interest, <u>shall abstain</u> <u>from voting and publicly disclose in writing</u> to the person responsible for preparing the minutes, the nature of the conflict.



# Right to Know Act

The Commonwealth of Pennsylvania's Right to Know Law (Act 3 of 2008) provides citizens the right of access to public records, and sets forth the conditions under which a document maintained by a Commonwealth agency is deemed a public record.



#### What is a Record?

- Information regardless of physical form that documents a transaction or activity of an agency that is created, received or retained pursuant to law or in connection with a transaction, business, or activity of the agency.
- This includes documents, paper, letter, map, book, tape, photograph, film, or sound recording, information stored or maintained electronically.



#### What is a Public Record?

- A Record including a financial record of a Commonwealth or local agency that:
  - Is not exempt under Section 708 of the Act
  - Is not exempt from being disclosed under any other federal or state law or regulation or judicial order or decree
  - Is not protected by privilege
- General Rule A record in the possession of a Commonwealth or local agency shall be presumed to be a public record.



# Who can make a request?

- A legal resident of the United States
- This includes businesses



#### Requests

- May be verbal, written, and my be anonymous
- Written requests may be submitted in person, by mail, email, fax or by other electronic means.
- Open Records Office has a form on their website.
- You cannot require someone to submit a request on a form.
- Requests are to be directed to the Open Records Officer



## Requirements

- Each agency must name an Open Records Officer and notify the State Open Record Office of who that person.
- Open Record Officer should log all RTK requests received
- Must respond to all RTK requests within 5 business days.



# Electronically Available Records

 You may make public records available through and publicly accessible means.

Example: You may post board minute on your website. If you receive a RTK request for meeting minutes you may direct that person to the website to access those minutes.



#### Creation of a Record

- You are not required to create a record which does not exist
- You are not required to compile, maintain, format or organize the record in a form it does not exist.



#### Fees

- Fees are set by the State Open Records Office
- You may not charge fees that exceed those set by the Open Records Office
- You may not charge for the staff time it takes to fulfill a request



# Exemptions

- Section 708 of the Act
  - There are 30 exemptions in section 708 of the RTK law. If the record requested does not fall into one of those categories it is a public record.



# Sunshine Act (Open Meetings)

**Purpose:** To ensure the right of its citizens to have notice of and the right to attend all meetings of agencies at which any agency business is discussed or acted upon.



# What is a Meeting?

- Any prearranged gathering of an agency which is attended or participated in by a quorum of the members of an agency held for the purpose of deliberating agency business or taking official action
- This includes many committee meetings



# Exceptions to meetings?

- Certain Working Sessions of Board of Auditors
- Conferences
- Executive Sessions



## Working Sessions of Board of Auditors

 May conduct working sessions for the limited purpose of examining, analyzing, discussing and deliberating the various accounts and records for which they are responsible, so long as any official action takes place during a public meeting.

This does not include working on proposed budgets.



#### Conferences

 Any training program or seminar or any session arranged by state or federal agencies for local agencies, organized and conducted for the sole purpose of providing information to the agency members on matters directly related to their official responsibilities.



#### **Executive Sessions**

- Only 6 reasons you may hold an executive session
  - Personnel Matters
  - Collective Bargaining Agreements and Labor Relations
  - Purchase and Lease of Real Property
  - Consulting with Attorneys/Advisors regarding Litigation
     Strategy
  - Privileged and Confidential Business
  - Academic Admission or Standing



#### **Executive Sessions**

- Do not need to provide public notice
- Must announce at a public meeting that an executive session was or will be held and the purpose of the executive session
- No votes may be taken in executive session
- Must hold vote in the public meeting



#### **Public Notice**

- Notice must be in a newspaper of general circulation where the meeting will take place
- Must provide notice at least 3 days prior to the first meeting of the year and the remaining scheduled meetings
- Must publish rescheduled or special meetings 24 hours prior to the meeting
- Must publish place, date, and time of the meeting
- No requirement to publish cancellation of meetings



# **Public Participation**

- Must provide reasonable opportunity for public comment
- May be at the beginning of the meeting or prior to each official action
- May establish written policy regarding public comment



# **Recording Votes**

- Each member must cast their vote in a public meeting
- If a roll call vote is taken then each member's vote must be recorded
- Secret ballots are prohibited



# Minutes of Meetings

- Agencies are required to keep written minutes of all open meetings and must include:
  - Date, time and place of the meeting
  - Names of members present
  - Substance of all official actions, and a record by individual members of the roll call votes taken
  - Names of all citizens who appeared officially and the substance of their testimony



# Public Use of Recording Equipment

- Any person may record a public meeting with recording devices, including:
  - Video Tape Equipment
  - Cell Phones
  - Tablets
  - Laptops
- Agencies are permitted to adopt and enforce reasonable rules for the use of recording devices.



# Important Websites

- Ethics Commission
  - www.ethics.pa.gov
- Open Records Office
  - www.openrecords.pa.gov

- Sunshine Act
  - www.DCED.pa.gov









# Questions?

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